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UNITED STATES DISTRICT COURT  
SOUTHERN DISTRICT OF CALIFORNIA

11 THE UNITED STATES OF AMERICA, ) Case No.: 08cv0283-IEG (AJB)  
12 Plaintiff, )  
13 v. ) EX PARTE APPLICATION  
14 ) FOR IMMEDIATE DELIVERY  
0.70 ACRES OF LAND, MORE OR LESS, ) OF POSSESSION  
15 SITUATE IN SAN DIEGO COUNTY, ) [ 40 U.S.C. §§3114]  
16 STATE OF CALIFORNIA; and ROSE HALPER;  
AND ALL OTHER INTERESTED PARTIES,  
17 Defendants. )

19 COMES NOW the Plaintiff, the United States of America, and applies, ex parte, for an order  
20 requiring all defendants to this action and any and all persons in possession or control of the property  
21 described in the Complaint and Declaration of Taking filed herein to surrender possession of said  
22 property, to the extent of the estate condemned, to the Plaintiff.

I

## INTRODUCTION

Plaintiff, the United States of America (“United States”), hereby files this memorandum in support of its motion for an order for delivery of possession. The United States is requesting possession to the extent of the estate condemned, a 180-day right of entry, commencing on the date possession is granted. This minimally intrusive right of entry, to conduct surveying and investigatory work, is a

1 necessary step in implementing the congressional directive to secure the border between the United  
2 States and Mexico. Accordingly, the United States respectfully requests this Court to immediately enter  
3 an Order of Possession.

II

## FACTS

Pursuant to the Declaration of Taking Act, 40 U.S.C. § 3114, and Rule 71.1 (formerly Rule 71A) of the Federal Rules of Civil Procedure, the United States filed a complaint and declaration of taking on February 13, 2008, to acquire a temporary right of entry. On February 19, 2008, the United States deposited with the Clerk of the Court a check representing the estimated just compensation. The right of entry is an assignable easement giving the United States the right to conduct surveying, make borings and conduct other investigatory work on the subject property. See Declaration of Taking (attached), Schedule "E." The easement will last for 180 days, commencing on the date possession is granted. Id. The estate taken reserves to the landowners "all right, title and privileges as may be used and enjoyed without interfering with or abridging the rights" acquired by the United States. Id.

15           Funding for the temporary right of entry sought in this action was appropriated by the 2007  
16 Department of Homeland Security Appropriations Act. Declaration of Taking, Schedule “A;” see Pub.  
17 L. 109-295, Title II, 120 Stat. 1355 (2006) (appropriating funds). The United States has deposited  
18 \$100.00 as estimated just compensation. In addition, the landowners are further entitled to “an  
19 additional sum determined at the conclusion of the temporary estate described in Schedule “E” to  
20 constitute actual damages, if any.” See Declaration of Taking, Schedule “F.” Therefore, if the use of  
21 the property by the United States actually damages the property in some manner, the landowner will be  
22 entitled to additional compensation.

III

## **ARGUMENT**

A. Because It Has Acquired this Property Under the Declaration of Taking Act, the United States Is Entitled to Immediate Possession

27 The United States initiated this case by filing a declaration of taking and depositing estimated  
28 just compensation into the registry of the Court, as required by the Declaration of Taking Act (“Act”),

1 40 U.S.C. § 3114 (formerly 40 U.S.C. §258a). The filing and deposit immediately vest title to the estate  
 2 condemned in the subject property in the United States. See 40 U.S.C. § 3114 (b)(1). The Act  
 3 specifically provides that upon the filing of the declaration of taking, “the court may fix the time within  
 4 which, and the terms on which, the parties in possession shall be required to surrender possession to the  
 5 petitioner . . . .” 40 U.S.C. § 3114(d)(1).

6 The purpose of the Declaration of Taking Act is to give the government immediate possession  
 7 of the property and give the owner immediate compensation, in the form of estimated compensation,  
 8 in return for title to the land. United States v. Miller, 317 U.S. 369 (1943). As the Court explained:

9 The purpose of the statute is twofold. First, to give the Government immediate  
 10 possession of the property and to relieve it of the burden of interest . . . . Secondly, to  
 give the former owner, if his title is clear, immediate cash compensation to the extent of  
 the Government’s estimate of the value of the property.  
 11

12 Id. at 381 (emphasis added). The transfer of title is immediate upon the filing of the declaration and  
 13 deposit of estimated just compensation. See, e.g., Catlin v. United States, 324 U.S. 229, 238 (1945)  
 14 (holding that a landowner may not delay or prevent the vesting of title by an interlocutory appeal);  
 15 United States v. 191.07 Acres of Land, 482 F.3d 1132, 1136 (9<sup>th</sup> Cir. 2007)(noting that “title and right  
 16 to possession vest immediately” upon United States’ filing of the declaration and deposit of funds).

17 The Supreme Court reaffirmed that the Declaration of Taking Act immediately confers to the  
 18 United States title and a right to possession of the property in Kirby Forest Industries, Inc. v. United  
 19 States, 467 U.S. 1 (1984). There it reviewed the methods by which the United States may appropriate  
 20 property, primarily comparing use of a declaration of taking with a “straight-condemnation” proceeding.  
 21 Id. at 3-5. In a “straight-condemnation” the United States only files a complaint in condemnation and  
 22 only acquires title after the determination and payment of just compensation.

23 In contrast, the Court noted that the Declaration of Taking Act is “[a] more expeditious  
 24 procedure . . . .” Id. The Court held that upon the filing of a declaration of taking and deposit of  
 25 estimated just compensation, “[t]itle and right to possession thereupon vest immediately in the United  
 26 States.” Id. at 5. It later explained, in further distinguishing a “straight-condemnation” case from one  
 27 brought under 40 U.S.C. § 3114, that the adoption of the Declaration of Taking Act was “for the purpose  
 28 of affording the Government the option of peremptorily appropriating land prior to final judgment,

1 thereby permitting immediate occupancy . . . ." Id. at 12. Finally, as more recently stated in Narramore  
 2 v. United States, 960 F.2d 1048, 1050 (Fed Cir. 1992), Congress enacted the Declaration of Taking Act  
 3 "[t]o give the Federal Government immediate possession of condemned property and to avoid delays  
 4 in federal construction projects." Id. Accordingly, because the United States has acquired the property  
 5 at issue under the Declaration of Taking Act, the United States is entitled to immediate possession of  
 6 the property. See Miller, 317 U.S. at 381; Kirby Forest Indus., 467 U.S. at 5, 12; Schneider v. County  
 7 of San Diego, 285 F.3d 784, 792 (9<sup>th</sup> Cir. 2002)(observing that the Declaration of Taking Act enables  
 8 the United States to "exercise quickly its power of eminent domain . . .").

9       B.      The Ninth Circuit Has Specifically Approved Entry of Ex Parte Orders  
 10                    of Possession for Property Acquired Under the Declaration of Taking Act

11       The Ninth Circuit has specifically approved entry of ex parte orders of possession of the estate  
 12 taken. In United States v. 0.95 Acres of Land, 994 F.2d 696 (9th Cir. 1993), the United States had filed  
 13 a declaration of taking and deposited estimated just compensation in order to acquire privately owned  
 14 roads adjacent to a national forest. Id. at 697. An ex parte order of possession was granted. The  
 15 landowners then moved to vacate the declaration of taking and order of possession, based on the  
 16 government's non-compliance with the National Environmental Policy Act ("NEPA"). The district  
 17 court granted the landowners' motion and the government appealed. The Ninth Circuit reversed,  
 18 holding that non-compliance with NEPA was not a defense to a taking. Id. at 699. In so holding, the  
 19 appellate court specifically recited the procedure to be followed in granting an order of possession:

20       In this type of condemnation proceeding, the United States files a declaration of  
 21 taking in the district court pursuant to the Declaration of Taking Act, 40 U.S.C. 258a et  
 22 seq., and deposits funds with the district court. The district court may then enter an ex  
parte order of possession. At approximately the same time, the United States files a  
 23 complaint . . . . The private property owner may now answer. The decision of the trial  
 court that the United States has the right to possession of the property under a declaration  
 of taking is not a final, appealable decision.

24 994 F.2d at 698 (citing Catlin, 324 U.S. at 232) (emphasis added). Thus, the Ninth Circuit in this 1993  
 25 opinion described as an appropriate procedure the entry of an ex parte order of possession.

26       Here, in keeping with the decision in 0.95 Acres of Land, the Court should similarly grant the  
 27 United States an ex parte order of possession. Unlike those cases, which involved the acquisition of  
 28 permanent interests, in this case the United States is acquiring only a temporary, minimally intrusive

1 right of entry onto the landowner's property. Because courts previously have found that the United  
 2 States is entitled to an ex parte order of immediate possession of a permanent interest in property, then  
 3 logically the United States should also be entitled to immediate possession of a 180-day right of entry,  
 4 which is a lesser interest in property. See 0.95 Acres of Land, 994 F.2d at 696-98.

5 Furthermore, this right of entry simply allows the United States access to this property to conduct  
 6 surveying, testing, evaluations, and other investigations necessary to plan the proposed construction of  
 7 roads, fencing, and other security measures designed to help secure the United States/Mexico border  
 8 within the State of California. The landowners may continue to use the property during this time, so  
 9 long as that use does not interfere with the surveying and other investigatory work being done by the  
 10 United States.

11 Finally, the landowner is protected from any further injury because the United States has not  
 12 only deposited funds with the Court, but has also stated, in the Declaration of Taking, that if there are  
 13 actual damages to the property caused by these necessary investigations, the landowners will be entitled  
 14 to "an additional sum determined at the conclusion of the temporary estate." See Declaration of Taking,  
 15 Schedule "F." Based upon these facts and the case law, it is proper for this Court to grant possession  
 16 to the United States.

17 C. The United States Needs Immediate Possession in Order to Meet the Congressional  
Directive to Construct Fencing by December 31, 2008.

19 The United States needs immediate possession of a temporary right of entry onto the subject  
 20 property in order to meet the congressional directive to construct fencing and related infrastructure along  
 21 the southwest border by December 31, 2008. Consolidated Appropriations Act, 2008, Pub. L. 110-161,  
 22 121 Stat. 1844 (2007) (amending section 102 of the Illegal Immigration Reform and Immigrant  
 23 Responsibility Act of 1996). Signed into law on December 26, 2007, the 2008 Consolidated  
 24 Appropriations Act directs the Secretary of Homeland Security to "identify [locations] along the  
 25 southwest border where fencing would . . . most effective[ly] deter[] smugglers and aliens attempting  
 26 to gain illegal entry into the United States . . . ." Id. The 2008 appropriation further directs the  
 27 Secretary to complete construction of fencing in these locations "not later than December 31, 2008."  
 28 Id.

1       The United States requires temporary access to the subject property in order to perform the  
2 preliminary investigatory work needed to comply with Congress' directive. Affidavit in Support of  
3 Motion for Immediate Possession, attached; see Consolidated Appropriations Act, 2008, Pub. L. 110-  
4 161, 121 Stat. 1844 (establishing construction deadline for fence and related infrastructure); 2007  
5 Department of Homeland Security Appropriations Act, Pub. L. 109-295, Title II, 120 Stat. 1355  
6 (appropriating funds for current taking). As a result, acquiring immediate possession of the property  
7 for the United States is a necessary step toward meeting the construction deadline established by  
8 Congress. Because of the United States' demonstrated need for immediate access, this Court should  
9 grant immediate possession of the temporary right of entry.

10                                  **IV.**

11                                  **CONCLUSION**

12       Based on the foregoing, the United States of America submits that it is entitled to entry of an  
13 order of immediate possession as requested in its motion.

14 DATED: February 22, 2008

Respectfully submitted,

15                                  KAREN P. HEWITT  
16                                  United States Attorney

17                                  s/ Tom Stahl

18                                  TOM STAHL  
19                                  Assistant U.S. Attorney  
20                                  Chief, Civil Division  
21                                  Attorneys for Plaintiff

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FILED

THE UNITED STATES DISTRICT COURT  
SOUTHERN DISTRICT OF CALIFORNIA

08 FEB 13 PM 4:40

UNITED STATES OF AMERICA ) CLERK, U.S. DISTRICT COURT  
 vs. ) SOUTHERN DISTRICT OF CALIFORNIA  
 Plaintiff, ) DECLARATION OF TAKING  
 ) BY *[Signature]* DEPUTY  
 )  
 0.70 ACRES OF LAND, MORE OR LESS, ) CIVIL NO.  
 )  
 SITUATE IN SAN DIEGO COUNTY, STATE OF )  
 CALIFORNIA; AND ROSE HALPER, ET AL. )  
 )  
 Defendants. )  
 )

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'08 CV 283 LAB CAB

I, Robert Janson, Acting Executive Director, Asset Management,  
 Department of Homeland Security, U.S. Customs and Border Protection, under  
 the authority delegated to me by the Act of Congress approved November 25,  
 2002, as Public Law 107-296, 116 Stat. 2311 and codified at 6 U.S.C.  
 Sections 202, 251, 551, and 557, which transferred certain authorities of  
 the Attorney General to the Secretary of Homeland Security; and by DHS  
 Delegation No. 7010.3(II)(B), which delegated land acquisition authority  
 from the Secretary of Homeland Security to the Commissioner of U.S. Customs  
 and Border Protection; and by CBP Delegation 05-006, which delegated land  
 acquisition authority to the Executive Director of Asset Management, do  
 hereby make the following declaration:

1. The property is hereby taken under and in accordance with the  
 authorities set forth in Schedule "A" attached hereto and made a part  
 hereof.

*CR*

1       2. The public purpose for which said property is taken is set forth  
2 in Schedule "B" attached hereto and made a part hereof. The said property  
3 has been selected under my direction for acquisition by the United States  
4 for the above-referenced project in San Diego County, State of California.  
5

6       3. A general description of the land being taken is set forth in  
7 Schedule "C" attached hereto and made a part hereof.  
8

9       4. A plan showing the property being taken is shown on Schedule "D"  
10 attached hereto and made a part hereof.  
11

12       5. The estate taken is described on Schedule "E" attached hereto  
13 and made a part hereof.  
14

15       6. The sum estimated by the undersigned as just compensation for  
16 the land being taken is set forth in Schedule "F" attached hereto and made a  
17 part hereof. The undersigned is of the opinion that the ultimate award for  
18 said land probably will be within any limits prescribed by law to be paid  
19 therefor.  
20

21       7. The names and addresses of known parties having or claiming an  
22 interest in said property are set forth in Schedule "G" attached hereto and  
23 made a part hereof.  
24

1 IN WITNESS WHEREOF, the undersigned, Acting Executive Director, Asset  
2 Management, Department of Homeland Security, U.S. Customs and Border  
3 Protection, hereunto subscribes his name by direction of the Secretary of  
4 the Department of Homeland Security, this 15<sup>th</sup> day of January, 2008  
5 in the City of Washington, District of Columbia.

6   
7 \_\_\_\_\_

8 Robert Janson

9 Acting Executive Director, Asset Management

10 Department of Homeland Security

11 U.S. Customs and Border Protection

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SCHEDULE "A"  
AUTHORITY FOR THE TAKING

The property is taken under and in accordance with the Act of Congress  
approved on February 26, 1931, as 46 Stat. 1421 and codified at 40 U.S.C.  
Section 3114, and the Act of Congress approved August 1, 1888, as  
25 Stat. 357 and codified at 40 U.S.C. Section 3113, and any acts  
supplementary thereto and amendatory thereof; the Act of Congress approved  
September 30, 1996, as Public Law 104-208, Division C, Section 102, Stat.  
3009-546, 3009-554, as amended and codified at 8 U.S.C. Section 1103(b) &  
note; and the Act of Congress approved October 4, 2006, as Public Law 109-  
295, Title II, 120 Stat. 1355, which appropriated the funds which shall be  
used for the taking.

SCHEDULE "B"  
PUBLIC PURPOSE

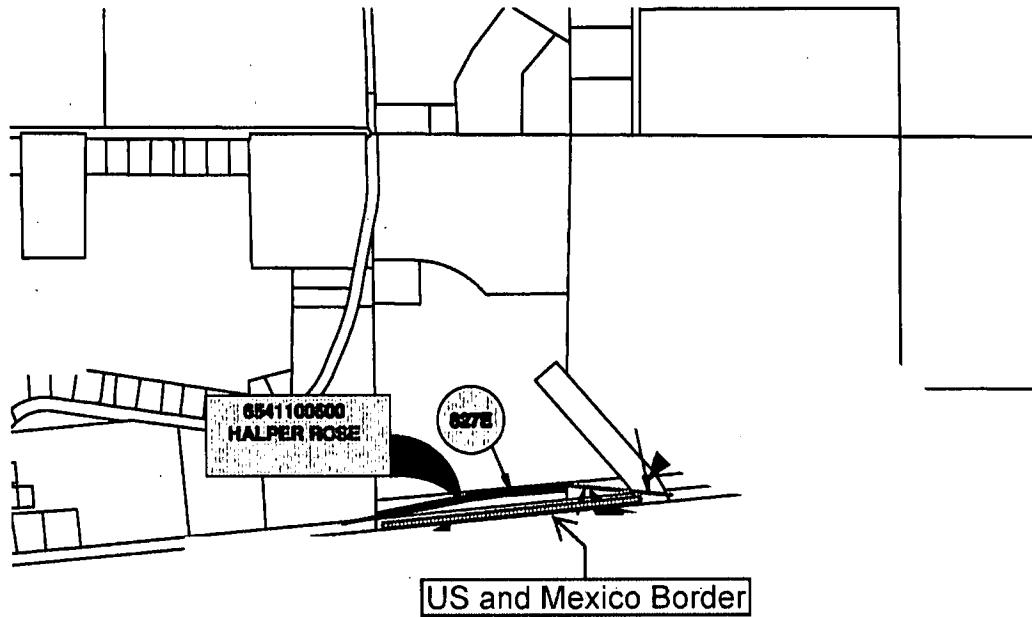
The public purpose for which said property is taken is to conduct surveying, testing, and other investigatory work needed to plan the proposed construction of roads, fencing, vehicle barriers, security lighting, and related structures designed to help secure the United States/Mexico border within the State of California.

**SCHEDULE "C"**  
**LEGAL DESCRIPTION**

A portion of the tract of land currently used as a right of way and identified on the attached Schedule "D", situate in Section 30, Township 18S, Range 4E, San Bernardino Principle Meridian, County of San Diego, State of California; the entire tract is also known as Assessors Parcel Number 6541100600, San Diego County, California.

Containing 0.70 acres, more or less, for the portion taken.

1 SCHEDULE "D"  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11



12  
13 A portion of the tract of land currently used as a right of way situate in  
14 Section 30, Township 18S, Range 4E, San Bernardino Principle Meridian,  
15 County of San Diego, State of California; the entire tract is also known as  
16 Assessors Parcel Number 6541100600, San Diego County, California.

17 Containing 0.70 acres, more or less, for the portion taken.  
18

19 **- PROPOSED TAKING (Acquisition)**  
20  
21  
22  
23  
24  
25

SCHEDULE "E"  
ESTATE TAKEN

The estate taken is a temporary, assignable easement beginning on the date possession is granted to the United States and ending 180 days later, consisting of the right of the United States, its agents, contractors, and assigns to enter in, on, over and across the land described in Schedule "C" to survey, make borings, and conduct other investigatory work for the purposes described in Schedule "B" and to access adjacent lands; including the right to trim or remove any vegetative or structural obstacles that interfere with said work; reserving to the landowners, their successors and assigns all right, title, and privileges as may be used and enjoyed without interfering with or abridging the rights hereby acquired; subject to minerals and rights appurtenant thereto, and to existing easements for public roads and highways, public utilities, railroads and pipelines.

SCHEDULE "F"  
ESTIMATE OF JUST COMPENSATION

The sum estimated as just compensation for the land being taken is ONE  
HUNDRED DOLLARS AND NO/100 (\$100.00), to be deposited herewith in the  
registry of said Court for the use and benefit of the persons entitled  
thereto; and, an additional sum determined at the conclusion of the  
temporary estate described in Schedule "E" to constitute actual damages, if  
any.

1 SCHEDULE "G"  
2 NAMES AND ADDRESSES OF PURPORTED OWNERS:

3 Rose Halper  
4 6533 Cleomoore Avenue  
West Hills, CA 91307